

## Message Text

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TO AMEMBASSY LUSAKA IMMEDIATE

C O N F I D E N T I A L STATE 222546

FOR SCHAUFLE FROM SEELYE

E.O. 11652: XGDS-1

TAGS: PFOR, AO, US

SUBJECT:SUGGESTED REPLY TO ANGOLAN PRESIDENT NETO'S COMMUNICATION

1. WE ARE CONSIDERING SENDING FOLLOWING MESSAGE TO PRIME MINISTER PALME FOR TRANSMISSION TO PRESIDENT NETO. IT ELABORATES SOMEWHAT ON THE POINTS THAT AMBASSADOR SHERER WAS INSTRUCTED TO RAISE WITH MPLA REPRESENTATIVE

FIGUEIREDO IN NEW YORK. IT ALSO REPRESENTS A MODEST EFFORT TO CONFIRM NETO'S AND FIGUEIREDO'S ASSURANCES ABOUT CUBAN INTENTIONS. IN HIS STATEMENT THAT THE CUBANS WILL NOT BE USED AGAINST OTHER COUNTRIES, AND HIS IMPLICATION THAT ANGOLA WOULD LIKE TO BE INCLUDED IN THE FRONT-LINE DIALOGUE WITH THE US, FIGUEIREDO WENT FURTHER THAN NETO. IT WILL BE OF SOME INTEREST TO SEE HOW NETO TREATS HIS REPRESENTATIVE'S REMARKS TO US. YOU MAY HAVE INSIGHTS INTO NETO'S BEHAVIOR AT DAR WHICH WOULD AFFECT WHAT WE SAY IN OUR MESSAGE. APPRECIATE YOUR COMMENTS.

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2. BEGIN TEXT OF MESSAGE TO PALME: DEAR MR. PRIME  
MINISTER: I APPRECIATE YOUR ASSISTANCE IN DEVELOPING THE  
GROUNDWORK FOR AN EVENTUAL DIRECT DIALOGUE WITH THE GOV-

ERNMENT OF ANGOLA. THE MESSAGE FROM PRESIDENT NETO WHICH  
YOUR OFFICE SENT ON TO US ON AUGUST 31 CONTAINED SOME  
POSITIVE ELEMENTS, AND PROVIDED AN OPENING FOR FURTHER  
DISCUSSION. WE WOULD APPRECIATE IT IF THE POINTS OUTLINED  
IN THE ENCLOSED STATEMENT COULD BE TRANSMITTED DIRECTLY  
TO PRESIDENT NETO BY SECURE MEANS.

MEANWHILE, I WILL BE WATCHING CLOSELY TO SEE WHETHER  
ANGOLA REDUCES SUBSTANTIALLY THE NUMBER OF FOREIGN TROOPS  
STATIONED ON ITS SOIL AND WHETHER ANGOLA, AS ONE OF THE  
FRONTLINE STATES, PLAYS A CONSTRUCTIVE ROLE DURING THE  
CURRENT DELICATE PHASE OF OUR NEGOTIATIONS TO BRING MA-  
JORITY RULE AND INDEPENDENCE TO NAMIBIA AND ZIMBABWE  
BY PEACEFUL MEANS. IN THIS CONNECTION I NOTE NETO'S AT-  
TENDANCE AT THE RECENT DAR ES SALAAM CONFERENCE CONVENED  
BY PRESIDENT NYERERE.

GIVEN THE RESPECT ACCORDED SWEDEN THROUGHOUT THE THIRD  
WORLD, YOUR COOPERATION IN PURSUIT OF BOTH OF THESE OB-  
JECTIVES IS HELPFUL AND APPRECIATED. BEST REGARDS. END  
TEXT TO PALME.

3. BEGIN SEPARATE TEXT TO THE ANGOLANS: THE UNITED  
STATES GOVERNMENT HAS READ WITH INTEREST THE REMARKS OF  
PRESIDENT NETO AND SHARES HIS EXPRESSED DESIRE TO IMPROVE  
THE RELATIONS BETWEEN OUR TWO COUNTRIES. AMERICAN OFFI-  
CIALS HAVE REPEATEDLY STATED THAT THE US HAS NO QUARREL  
WITH THE POPULAR MOVEMENT FOR THE LIBERATION OF ANGOLA,  
AND WE HAVE SOUGHT TO MAKE THIS CLEAR BY OUR ECONOMIC AC-  
TIONS OVER THE PAST SIX MONTHS. WE MAINTAIN GOOD AND CO-  
OPERATIVE RELATIONS WITH MANY STATES WHOSE IDEOLOGY IS  
DIFFERENT FROM OURS.

OUR CONCERN SINCE BEFORE INDEPENDENCE HAS BEEN THAT ANGOLA  
SHOULD EMERGE AS AN INDEPENDENT, SOVEREIGN STATE, WITHOUT  
THE AGONY OF CIVIL WAR WHICH CONVULSED ITS NEIGHBOR,  
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ZAIRE. WE BELIEVED THAT ONLY THROUGH SOME FORM OF NA-  
TIONAL RECONCILIATION BETWEEN THE LIBERATION MOVEMENTS  
COULD INDEPENDENCE AND PEACE EMERGE. THE UNFORTUNATE HIS-  
TORY OF ANGOLA SINCE INDEPENDENCE SPEAKS FOR ITSELF.

WE THINK THAT IT IS IN THE INTERESTS OF BOTH OUR COUNTRIES  
TO PROMOTE STABILITY AND PEACE IN CENTRAL AND SOUTHERN  
AFRICA. THE PRESENCE OF LARGE NUMBERS OF FOREIGN MILITARY

PERSONNEL IN ANGOLA DOES NOT CONTRIBUTE TO THIS GOAL. NEITHER DOES THE CONTINUATION OF GUERRILLA WARFARE WITHIN ANGOLA. THESE TWO SITUATIONS ARE OBVIOUSLY RELATED AND MUTUALLY AGGRAVATING.

THE US GOVERNMENT UNDERSTANDS THAT, WITHOUT A RESOLUTION OF THE BASIC DIFFERENCES SEPARATING THE MAJOR FACTIONS IN THE COUNTRY, THERE WILL BE PRESSURE TO KEEP A LARGE FOREIGN COMBAT FORCE IN ANGOLA. THE U.S. IS PREPARED THEREFORE, TO ASSIST ANGOLA TO WORK TOWARDS NATIONAL RECONCILIATION IN ANY WAY IT USEFULLY CAN, IN THE HOPE OF PROMOTING PEACE IN CENTRAL AFRICA AND THE ESTABLISHMENT OF MUTUALLY BENEFICIAL RELATIONS BETWEEN THE U.S. AND ANGOLA.

THE U.S. CAN APPRECIATE ANGOLA'S INTEREST IN ENTERING THE UNITED NATIONS THIS FALL. WE HOPE, IN TURN, THAT PRESIDENT NETO CAN COMPREHEND OUR CONCERN OVER THE CONTINUED PRESENCE IN HIS COUNTRY OF A LARGE ARMY OF A NON-AFRICAN POWER, WHICH IS NOTABLE FOR ITS HOSTILITY TO THE U.S. AND ITS APPARENT BELIEF THAT THE ROAD TO PROGRESS LIES THROUGH ARMED CONFRONTATION RATHER THAN DIALOGUE. OUR POSITION ON ANGOLA'S FUTURE ADMISSION TO THE UN WILL BE CONSIDERED IN THE CONTEXT OF THE CONTINUED WITHDRAWAL OF CUBAN FORCES AND ANGOLA'S ATTITUDE TOWARD ON-GOING EFFORTS TO PROMOTE A PEACEFUL TRANSITION TO GENUINE MAJORITY RULE IN SOUTHERN AFRICA.

IN THIS REGARD, WE HAVE BEEN ENCOURAGED BY THE RECENT INDICATIONS GIVEN TO U.S. OFFICIALS BY THE ANGOLAN REPRESENTATIVE AT THE UN THAT THE CUBAN FORCES IN ANGOLA WOULD NOT BE STAGED AGAINST OTHER AFRICAN STATES. RESTRAINT AT THIS JUNCTURE WILL CONTRIBUTE TO THE GOAL

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WE ALL SEEK OF A PEACEFUL TRANSITION TO MAJORITY RULE AND INDEPENDENCE FOR THE PEOPLE OF NAMIBIA AND ZIMBABWE. ANGOLA IS IN A POSITION TO PLAY A CONSTRUCTIVE ROLE IN THE DELICATE PROCESS EVOLVING IN SOUTHERN AFRICA.

THE U.S. GOVERNMENT WELCOMES THE OPPORTUNITY FOR A CONTINUING DIALOGUE WITH PRESIDENT NETO ON THE DEVELOPING SITUATION IN CENTRAL AND SOUTHERN AFRICA. WE ALSO LOOK FORWARD TO THE TIME WHEN WE CAN HAVE CONSTRUCTIVE, AMICABLE RELATIONS WITH ANGOLA. END TEXT TO ANGOLANS.

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